

### Union Calendar No. 319

116TH CONGRESS 2D SESSION

# H. R. 4979

[Report No. 116-397]

To direct the Director of the National Science Foundation to support STEM education and workforce development research focused on rural areas, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 5, 2019

Mr. Lucas (for himself, Mr. McAdams, Mr. Baird, Ms. Johnson of Texas, Mr. Conaway, Ms. Kendra S. Horn of Oklahoma, Mr. Weber of Texas, Mr. Balderson, Mr. Norman, Mr. Murphy of North Carolina, Mr. Comer, Mr. Gonzalez of Ohio, and Mr. Waltz) introduced the following bill; which was referred to the Committee on Science, Space, and Technology

#### February 13, 2020

Additional sponsors: Mr. Marshall, Mr. Foster, Ms. Eshoo, Ms. Herrera Beutler, Mr. Lamb, Mr. Babin, Mr. Rodney Davis of Illinois, Mr. Peterson, Mr. Wittman, Ms. Wexton, Mr. Mooney of West Virginia, Mr. Perlmutter, Mr. Stauber, Mr. Newhouse, Mrs. Axne, Mr. Delgado, Mr. Kind, Mr. Emmer, Mr. Harder of California, Ms. Spanberger, Mrs. Hartzler, Ms. Slotkin, Mr. David Scott of Georgia, Mr. Hagedorn, Mr. Crawford, Mr. Cole, Mrs. Hayes, Mr. Lamalfa, Mr. Dunn, Mr. Gottheimer, Mr. Khanna, Mr. Cox of California, Mrs. Bustos, and Ms. Houlahan

#### February 13, 2020

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic] [For text of introduced bill, see copy of bill as introduced on November 5, 2019]

## A BILL

To direct the Director of the National Science Foundation to support STEM education and workforce development research focused on rural areas, and for other purposes.

1	Be it enacted by the Senate and House of Representa-
2	tives of the United States of America in Congress assembled,
3	SECTION 1. SHORT TITLE.
4	This Act may be cited as the "Rural STEM Education
5	Act".
6	SEC. 2. FINDINGS.
7	Congress finds the following:
8	(1) The supply of STEM workers is not keeping
9	pace with the rapidly evolving needs of the public and
10	private sector, resulting in a deficit often referred to
11	as a STEM skills shortage.
12	(2) According to the Bureau of Labor Statistics,
13	the United States will need one million additional
14	STEM professionals than it is on track to produce in
15	the coming decade.
16	(3) Many STEM occupations offer higher wages,
17	more opportunities for advancement, and a higher de-
18	gree of job security than non-STEM jobs.
19	(4) The 60,000,000 individuals in the United
20	States who live in rural settings are significantly
21	under-represented in STEM.
22	(5) According to the National Center for Edu-
23	cation Statistics, nine million students in the United
24	States—nearly 20 percent of the total K-12 popu-
25	lation—attend rural schools, and for reasons ranging

- from teacher quality to shortages of resources, these students often have fewer opportunities for high-quality STEM learning than their peers in the Nation's urban and suburban schools.
  - (6) Rural areas represent one of the most promising, yet underutilized, opportunities for STEM education to impact workforce development and regional innovation, including agriculture.
  - (7) The study of agriculture, food, and natural resources involves biology, engineering, physics, chemistry, math, geology, computer science, and other scientific fields.
  - (8) It is estimated that by 2020 that there will be a projected one million more computing jobs than applicants who can fill them. To meet this demand, rural students must acquire computing skills through exposure to computer science learning in grades PreK 12 and in informal learning settings.
  - (9) More than 293,000,000 individuals in the United States use high-speed broadband to work, learn, access healthcare, and operate their businesses, while 19,000,000 individuals in the United States still lack access to high-speed broadband. Rural areas are hardest hit, with over 26 percent of individuals in rural areas in the United States lacking access to

1	high-speed broadband compared to 1.7 percent of in-
2	dividuals in urban areas in the United States.
3	SEC. 3. NATIONAL SCIENCE FOUNDATION RURAL STEM AC-
4	TIVITIES.
5	(a) Preparing Rural STEM Educators.—
6	(1) In general.—The Director shall provide
7	grants on a merit-reviewed, competitive basis to insti-
8	tutions of higher education or nonprofit organizations
9	(or a consortium thereof) for research and develop-
10	ment to advance innovative approaches to support
11	and sustain high-quality STEM teaching in rural
12	schools.
13	(2) Use of funds.—
14	(A) In general.—Grants awarded under
15	this section shall be used for the research and de-
16	velopment activities referred to in paragraph (1),
17	which may include—
18	(i) engaging rural educators of stu-
19	dents in grades Pre-K through 12 in profes-
20	sional learning opportunities to enhance
21	STEM knowledge, including computer
22	science, and develop best practices;
23	(ii) supporting research on effective
24	STEM teaching practices in rural settings,
25	including the use of rubrics and mastery-

1	based grading practices to assess student
2	performance when employing the
3	transdisciplinary teaching approach for
4	STEM disciplines;
5	(iii) designing and developing pre-serv-
6	ice and in-service training resources to as-
7	sist such rural educators in adopting
8	transdisciplinary teaching practices across
9	STEM courses;
10	(iv) coordinating with local partners to
11	adapt STEM teaching practices to leverage
12	local natural and community assets in
13	order to support in-place learning in rural
14	areas;
15	(v) providing hands-on training and
16	research opportunities for rural educators
17	described in clause (i) at Federal Labora-
18	tories, institutions of higher education, or
19	in industry;
20	(vi) developing training and best prac-
21	tices for educators who teach multiple grade
22	levels within a STEM discipline;
23	(vii) designing and implementing pro-
24	fessional development courses and experi-
25	ences, including mentoring, for rural edu-

1	cators described in clause (i) that combine
2	face-to-face and online experiences; and
3	(viii) any other activity the Director
4	determines will accomplish the goals of this
5	subsection.
6	(B) Rural stem collaborative.—The
7	Director may establish a pilot program of re-
8	gional cohorts in rural areas that will provide
9	peer support, mentoring, and hands-on research
10	experiences for rural STEM educators of students
11	in grades Pre-K through 12, in order to build an
12	ecosystem of cooperation among educators, re-
13	searchers, academia, and local industry.
14	(b) Broadening Participation of Rural Stu-
15	DENTS IN STEM.—
16	(1) In General.—The Director shall provide
17	grants on a merit-reviewed, competitive basis to insti-
18	tutions of higher education or nonprofit organizations
19	(or a consortium thereof) for—
20	(A) research and development of program-
21	ming to identify the barriers rural students face
22	in accessing high-quality STEM education; and
23	(B) development of innovative solutions to
24	improve the participation and advancement of

1	rural students in grades Pre-K through 12 in
2	STEM studies.
3	(2) Use of funds.—
4	(A) In general.—Grants awarded under
5	this section shall be used for the research and de-
6	velopment activities referred to in paragraph (1),
7	which may include—
8	(i) developing partnerships with com-
9	munity colleges to offer advanced STEM
10	course work, including computer science, to
11	rural high school students;
12	(ii) supporting research on effective
13	STEM practices in rural settings;
14	(iii) implementing a school-wide
15	STEM approach;
16	(iv) improving the National Science
17	Foundation's Advanced Technology Edu-
18	cation program's coordination and engage-
19	ment with rural communities;
20	(v) collaborating with existing commu-
21	nity partners and networks, such as the co-
22	operative research and extension services of
23	the Department of Agriculture and youth
24	serving organizations like 4-H, after school
25	STEM programs, and summer STEM pro-

1	grams, to leverage community resources and
2	develop place-based programming;
3	(vi) connecting rural school districts
4	and institutions of higher education, to im-
5	prove precollegiate STEM education and
6	engagement;
7	(vii) supporting partnerships that offer
8	hands-on inquiry-based science activities,
9	including coding, and access to lab re-
10	sources for students studying STEM in
11	grades Pre-K through 12 in a rural area;
12	(viii) evaluating the role of broadband
13	connectivity and its associated impact on
14	the STEM and technology literacy of rural
15	students;
16	(ix) building capacity to support ex-
17	tracurricular STEM programs in rural
18	schools, including mentor-led engagement
19	programs, STEM programs held during
20	nonschool hours, STEM networks,
21	makerspaces, coding activities, and competi-
22	tions; and
23	(x) any other activity the Director de-
24	termines will accomplish the goals of this
25	subsection.

- 1 (c) Application.—An applicant seeking a grant
- 2 under subsection (a) or (b) shall submit an application at
- 3 such time, in such manner, and containing such informa-
- 4 tion as the Director may require. The application may in-
- 5 clude the following:
- 6 (1) A description of the target population to be
- 7 served by the research activity or activities for which
- 8 such grant is sought.
- 9 (2) A description of the process for recruitment
- and selection of students, educators, or schools from
- 11 rural areas to participate in such activity or activi-
- 12 ties.
- 13 (3) A description of how such activity or activi-
- ties may inform efforts to promote the engagement
- and achievement of rural students in grades PreK -
- 16 12 in STEM studies.
- 17 (4) In the case of a proposal consisting of a part-
- 18 nership or partnerships with one or more rural
- schools and one or more researchers, a plan for estab-
- 20 lishing a sustained partnership that is jointly devel-
- 21 oped and managed, draws from the capacities of each
- 22 partner, and is mutually beneficial.
- 23 (d) Partnerships.—In awarding grants under sub-
- 24 section (a) or (b), the Director shall—

- 1 (1) encourage applicants which, for the purpose 2 of the activity or activities funded through the grant, 3 include or partner with a nonprofit organization or 4 an institution of higher education (or a consortium 5 thereof) that has extensive experience and expertise in 6 increasing the participation of rural students in 7 grades Pre-K through 12 in STEM;
  - (2) encourage applicants which, for the purpose of the activity or activities funded through the grant, include or partner with a consortium of rural schools or rural school districts; and
  - (3) encourage applications which, for the purpose of the activity or activities funded through the grant, include commitments from school principals and administrators to making reforms and activities proposed by the applicant a priority.
- 17 (e) EVALUATIONS.—All proposals for grants under 18 subsections (a) and (b) shall include an evaluation plan 19 that includes the use of outcome oriented measures to assess 20 the impact and efficacy of the grant. Each recipient of a 21 grant under this section shall include results from these 22 evaluative activities in annual and final projects.
- 23 (f) Accountability and Dissemination.—

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1	(1) Evaluation required.—The Director shall
2	evaluate the portfolio of grants awarded under sub-
3	sections (a) and (b). Such evaluation shall—
4	(A) use a common set of benchmarks and
5	tools to assess the results of research conducted
6	under such grants and identify best practices;
7	and
8	(B) to the extent practicable, integrate the
9	findings of research resulting from the activity
10	or activities funded through such grants with the
11	findings of other research on rural student's pur-
12	suit of degrees or careers in STEM.
13	(2) Report on evaluations.—Not later than
14	180 days after the completion of the evaluation under
15	paragraph (1), the Director shall submit to Congress
16	and make widely available to the public a report that
17	includes—
18	(A) the results of the evaluation; and
19	(B) any recommendations for administra-
20	tive and legislative action that could optimize
21	the effectiveness of the grants awarded under this
22	section.
23	(g) Report by Committee on Equal Opportuni-
24	TIES IN SCIENCE AND ENGINEERING.—

1	(1) In general.—As part of the first report re-
2	quired by section 36(e) of the Science and Engineer-
3	ing Equal Opportunities Act (42 U.S.C. 1885c(e))
4	transmitted to Congress after the date of enactment of
5	this Act, the Committee on Equal Opportunities in
6	Science and Engineering shall include—
7	(A) a description of past and present poli-
8	cies and activities of the Foundation to encour-
9	age full participation of students in rural com-
10	munities in science, mathematics, engineering,
11	and computer science fields; and
12	(B) an assessment of trends in participa-
13	tion of rural students in grades Pre-K through
14	12 in Foundation activities, and an assessment
15	of the policies and activities of the Foundation,
16	along with proposals for new strategies or the
17	broadening of existing successful strategies to-
18	wards facilitating the goals of this Act.
19	(2) Technical correction.—
20	(A) In general.—Section 313 of the Amer-
21	ican Innovation and Competitiveness Act (Public
22	Law 114–329) is amended by striking "Section
23	204(e) of the National Science Foundation Au-

thorization Act of 1988" and inserting "Section

1	36(e) of the Science and Engineering Equal Op-
2	portunities Act".
3	(B) APPLICABILITY.—The amendment made
4	by paragraph (1) shall take effect as if included
5	in the enactment of section 313 of the American
6	Innovation and Competitiveness Act (Public
7	Law 114–329).
8	(h) Coordination.—In carrying out this section, the
9	Director shall, for purposes of enhancing program effective-
10	ness and avoiding duplication of activities, consult, cooper-
11	ate, and coordinate with the programs and policies of other
12	relevant Federal agencies.
13	(i) Authorization of Appropriations.—There are
14	authorized to be appropriated to the Director—
15	(1) \$8,000,000 to carry out the activities under
16	subsection (a) for each of fiscal years 2020 through
17	2025; and
18	(2) \$12,000,000 to carry out the activities under
19	subsection (b) for each of fiscal years 2020 through
20	2025.
21	SEC. 4. OPPORTUNITIES FOR ONLINE EDUCATION.
22	(a) In General.—The Director shall award competi-
23	tive grants to institutions of higher education or nonprofit
24	organizations (or a consortium thereof, which may include

1	a private sector partner) to conduct research on online
2	STEM education courses for rural communities.
3	(b) Research Areas.—The research areas eligible for
4	funding under this subsection shall include—
5	(1) evaluating the learning and achievement of
6	rural students in grades Pre-K through 12 in STEM
7	subjects;
8	(2) understanding how computer-based and on-
9	line professional development courses and mentor ex-
10	periences can be integrated to meet the needs of edu-
11	cators of rural students in grades Pre-K through 12;
12	(3) combining computer-based and online STEM
13	education and training with apprenticeships, men-
14	toring, or other applied learning arrangements;
15	(4) leveraging online programs to supplement
16	STEM studies for rural students that need physical
17	and academic accommodation; and
18	(5) any other activity the Director determines
19	will accomplish the goals of this subsection.
20	(c) EVALUATIONS.—All proposals for grants under this
21	section shall include an evaluation plan that includes the
22	use of outcome oriented measures to assess the impact and
23	efficacy of the grant. Each recipient of a grant under this
24	section shall include results from these evaluative activities

 $25 \ \ in \ annual \ and \ final \ projects.$ 

1	(d) Accountability and Dissemination.—
2	(1) Evaluation required.—The Director shall
3	evaluate the portfolio of grants awarded under this
4	section. Such evaluation shall—
5	(A) use a common set of benchmarks and
6	tools to assess the results of research conducted
7	under such grants and identify best practices;
8	and
9	(B) to the extent practicable, integrate find-
10	ings from activities carried out pursuant to re-
11	search conducted under this section, with respect
12	to the pursuit of careers and degrees in STEM,
13	with those activities carried our pursuant to
14	other research on serving rural students and
15	communities.
16	(2) Report on evaluations.—Not later than
17	180 days after the completion of the evaluation under
18	paragraph (1), the Director shall submit to Congress
19	and make widely available to the public a report that
20	includes—
21	(A) the results of the evaluation; and
22	(B) any recommendations for administra-
23	tive and legislative action that could optimize
24	the effectiveness of the grants awarded under this
25	section.

1	(e) Coordination.—In carrying out this section, the
2	Director shall, for purposes of enhancing program effective-
3	ness and avoiding duplication of activities, consult, cooper-
4	ate, and coordinate with the programs and policies of other
5	relevant Federal agencies.
6	SEC. 5. NATIONAL ACADEMY OF SCIENCES EVALUATION.
7	(a) STUDY.—Not later than 12 months after the date
8	of enactment of this Act, the Director shall enter into an
9	agreement with the National Academy of Sciences under
10	which the National Academy agrees to conduct an evalua-
11	tion and assessment that—
12	(1) evaluates the quality and quantity of current
13	Federal programming and research directed at exam-
14	ining STEM education for students in grades Pre-K
15	through 12 and workforce development in rural areas;
16	(2) assesses the impact of the scarcity of
17	broadband connectivity in rural communities has on
18	STEM and technical literacy for students in grades
19	Pre-K through 12 in rural areas;
20	(3) assesses the core research and data needed to
21	understand the challenges rural areas are facing in
22	providing quality STEM education and workforce de-
23	velopment; and
24	(4) makes recommendations for action at the
25	Federal State and local levels for improving STEM

1	education for students in grades Pre-K through 12					
2	and workforce development in rural areas.					
3	(b) Report to Director.—The agreement entered					
4	into under subsection (a) shall require the National Acad-					
5	emy of Sciences, not later than 24 months after the date					
6	of enactment of this Act, to submit to the Director a report					
7	on the study conducted under such subsection, including the					
8	National Academy's findings and recommendations.					
9	(c) Authorization of Appropriations.—There are					
10	authorized to be appropriated to the Director to carry out					
11	this section \$1,000,000 for fiscal year 2020.					
12	SEC. 6. GAO REVIEW.					
13	Not later than 3 years after the date of enactment of					
14	this Act, the Comptroller General of the United States shall					
15	conduct a study on the engagement of rural populations in					
16	Federal STEM programs and submit to Congress a report					
17	that includes—					
18	(1) an assessment of how Federal STEM edu-					
19	cation programs are serving rural populations;					
20	(2) a description of initiatives carried out by					
21	Federal agencies that are targeted at supporting					
22	STEM education in rural areas;					
23	(3) an assessment of what is known about the					
24	impact and effectiveness of Federal investments in					

1	STEM education programs that are targeted to rural						
2	areas; and						
3	(4) an assessment of challenges that state and						
4	Federal STEM education programs face in reaching						
5	rural population centers.						
6	SEC. 7. CAPACITY BUILDING THROUGH EPSCOR.						
7	Section 517(f)(2) of the America COMPETES Reau-						
8	thorization Act of 2010 (42 U.S.C. $1862p-9(f)(2)$ ) is						
9	amended—						
10	(1) in subparagraph (A), by striking "and" at						
11	the end; and						
12	(2) by adding at the end the following:						
13	"(C) to increase the capacity of rural com-						
14	munities to provide quality STEM education						
15	and STEM workforce development programming						
16	to students, and teachers; and".						
17	SEC. 8. NIST ENGAGEMENT WITH RURAL COMMUNITIES.						
18	(a) MEP Outreach.—Section 25 of the National In-						
19	stitute of Standards and Technology Act (15 U.S.C. 278k)						
20	is amended—						
21	(1) in subsection (c)—						
22	(A) in paragraph (6), by striking "commu-						
23	nity colleges and area career and technical edu						
24	cation schools" and inserting the following: "sec						
25	ondary schools (as defined in section 8101 of the						

1 Elementary and Secondary Education Act of 2 1965 (20 U.S.C. 7801)), community colleges, and 3 area career and technical education schools, in-4 cluding those in underserved and rural commu-5 nities,"; and 6 (B) in paragraph (7)— 7 (i) by striking "and local colleges" and 8 inserting the following: "local high schools 9 and local colleges, including those in under-10 served and rural communities,"; and 11 (ii) by inserting "or other applied 12 learning opportunities" after "apprentice-13 ships"; and 14 (2) in subsection (d)(3) by striking ", commu-15 nity colleges, and area career and technical education schools," and inserting the following: "and local high 16 17 schools, community colleges, and area career and tech-18 nical education schools, including those in under-19 served and rural communities,". 20 (b) Rural Connectivity Prize Competition.— 21 (1) Prize competition.—Pursuant to section 22 24 of the Stevenson-Wydler Technology Innovation 23 Act of 1980 (15 U.S.C. 3719), the Secretary of Com-24 merce, acting through the Under Secretary of Com-25 merce for Standards and Technology (referred to in

- this subsection as the "Secretary"), shall carry out a program to award prizes competitively to stimulate research and development of creative technologies in order to deploy affordable and reliable broadband connectivity to underserved rural communities.
  - (2) Plan for deployment in rural commu-NITIES.—Each proposal submitted pursuant to paragraph (1) shall include a plan for deployment of the technology that is the subject of such proposal in an underserved rural community.
  - (3) PRIZE AMOUNT.—In carrying out the program under paragraph (1), the Secretary may award not more than a total of \$5,000,000 to one or more winners of the prize competition.
  - (4) REPORT.—Not later than 60 days after the date on which a prize is awarded under the prize competition, the Secretary shall submit to the relevant committees of Congress a report that describes the winning proposal of the prize competition.
  - (5) Consultation.—In carrying out the program under subsection (a), the Secretary may consult with the heads of relevant departments and agencies of the Federal Government.

#### 1 SEC. 9. NITR-D BROADBAND WORKING GROUP.

- 2 Title I of the High-Performance Computing Act of
- 3 1991 (15 U.S.C. 5511 et seq.) is amended by adding at the
- 4 end the following:
- 5 "SEC. 103. BROADBAND RESEARCH AND DEVELOPMENT
- 6 **WORKING GROUP.**
- 7 "(a) In General.—The Director shall establish a
- 8 broadband research and development working group to ad-
- 9 dress national research challenges and opportunities for im-
- 10 proving broadband access and adoption across the United
- 11 States.
- 12 "(b) ACTIVITIES.—The working group shall identify
- 13 and coordinate key research priorities for addressing
- 14 broadband access and adoption, including—
- 15 "(1) promising research areas;
- 16 "(2) requirements for data collection and shar-
- ing;
- 18 "(3) opportunities for better alignment and co-
- ordination across Federal agencies and external stake-
- 20 holders; and
- 21 "(4) input on the development of new Federal
- policies and programs to enhance data collection and
- 23 research.
- 24 "(c) Coordination.—The working group shall coordi-
- 25 nate, as appropriate, with the Rural Broadband Integra-
- 26 tion Working Group established under section 6214 of the

- 1 Agriculture Improvement Act of 2018 (Public Law 115-334) and the National Institute of Food and Agriculture of the Department of Agriculture. 4 "(d) REPORT.—The working group shall report to Congress on their activities as part of the annual report submitted under section 101(a)(2)(D). 7 "(e) Sunset.—The authority to carry out this section shall terminate on the date that is 5 years after the date 8 of enactment of the Rural STEM Education Act.". SEC. 10. DEFINITIONS. 10 11 In this Act: 12 (1) Director.—The term "Director" means the 13 Director of the National Science Foundation estab-14 lished under section 2 of the National Science Foun-15 dation Act of 1950 (42 U.S.C. 1861). 16 (2) Federal Laboratory.—The term "Federal 17 laboratory" has the meaning given such term in sec-18 tion 4 of the Stevenson-Wydler Technology Innovation 19 Act of 1980 (15 U.S.C. 3703). 20 FOUNDATION.—The term"Foundation" 21 means the National Science Foundation established 22 under section 2 of the National Science Foundation
- 24 (4) Institution of higher education" has the mean-

Act of 1950 (42 U.S.C. 1861).

ing given such term in section 101(a) of the Higher 1 2 Education Act of 1965 (20 U.S.C. 1001(a)). 3 (5) STEM.—The term "STEM" has the meaning 4 given the term in section 2 of the America COM-PETES Reauthorization Act of 2010 (42 U.S.C. 6621 5 6 note). (6) STEM EDUCATION.—The term "STEM edu-7 cation" has the meaning given the term in section 2 8 of the STEM Education Act of 2015 (42 U.S.C. 6621 9 10 note).

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# A BILL

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