116TH CONGRESS 1ST SESSION H.R. 5042

To amend the Internal Revenue Code of 1986 to reform rules related to qualified opportunity zones.

IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 12, 2019

Mr. CLYBURN (for himself, Ms. ADAMS, and Mr. CLAY) introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To amend the Internal Revenue Code of 1986 to reform rules related to qualified opportunity zones.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Opportunity Zone Re-

5 form Act".

AUTHENTICATED U.S. GOVERNMENT INFORMATION

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6 SEC. 2. MODIFICATION OF TRACTS QUALIFIED TO BE DES7 IGNATED AS QUALIFIED OPPORTUNITY
8 ZONES.

9 (a) DISQUALIFICATION OF CERTAIN CENSUS 10 TRACTS.—

1	(1) CENSUS TRACTS WITH HIGH MEDIAN FAM-
2	ILY INCOME.—Paragraph (1) of section 1400Z–1(c)
3	of the Internal Revenue Code of 1986 is amended to
4	read as follows:
5	"(1) Low-income communities.—
6	"(A) IN GENERAL.—Except as provided in
7	subparagraph (B), the term 'low-income com-
8	munity' has the same meaning as when used in
9	section $45D(e)$.
10	"(B) EXCEPTION.—
11	"(i) IN GENERAL.—Such term shall
12	not include any census tract if the median
13	family income for such tract exceeds 120
14	percent of the national median family in-
15	come (as determined based the most recent
16	data published by the Bureau of the Cen-
17	sus on the date of the enactment of the
18	Opportunity Zone Reform Act).
19	"(ii) Special Rule.—Clause (i) shall
20	not apply to any census tract if—
21	"(I) the poverty rate for such
22	tract is at least 20 percent, and
23	"(II) less than 10 percent of the
24	population of such tract is enrolled in
25	an institution of higher education (as

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1	defined in section 101 of the Higher
2	Education Act of 1965).".
3	(2) Contiguous census tracts.—Section
4	1400Z–1 of such Code is amended by striking sub-
5	section (e) and redesignating subsection (f) as sub-
6	section (e).
7	(b) TREATMENT OF PREVIOUSLY DESIGNATED
8	TRACTS.—Section 1400Z–1 of such Code, as amended by
9	subsection $(a)(2)$, is amended by adding at the end the
10	following:
10 11	following: "(f) TREATMENT OF CERTAIN CENSUS TRACTS.—
11	"(f) TREATMENT OF CERTAIN CENSUS TRACTS.—
11 12	"(f) TREATMENT OF CERTAIN CENSUS TRACTS.— "(1) IN GENERAL.—Except as provided in sec-
11 12 13	 "(f) TREATMENT OF CERTAIN CENSUS TRACTS.— "(1) IN GENERAL.—Except as provided in section 1400Z–2(d)(2)(D), any census tract (other than
11 12 13 14	 "(f) TREATMENT OF CERTAIN CENSUS TRACTS.— "(1) IN GENERAL.—Except as provided in section 1400Z–2(d)(2)(D), any census tract (other than a census tract in Puerto Rico) which is not a low-
 11 12 13 14 15 	"(f) TREATMENT OF CERTAIN CENSUS TRACTS.— "(1) IN GENERAL.—Except as provided in sec- tion 1400Z–2(d)(2)(D), any census tract (other than a census tract in Puerto Rico) which is not a low- income community and which was designated as a
 11 12 13 14 15 16 	 "(f) TREATMENT OF CERTAIN CENSUS TRACTS.— "(1) IN GENERAL.—Except as provided in section 1400Z–2(d)(2)(D), any census tract (other than a census tract in Puerto Rico) which is not a low-income community and which was designated as a qualified opportunity zone before the date of the en-
 11 12 13 14 15 16 17 	 "(f) TREATMENT OF CERTAIN CENSUS TRACTS.— "(1) IN GENERAL.—Except as provided in section 1400Z–2(d)(2)(D), any census tract (other than a census tract in Puerto Rico) which is not a low-income community and which was designated as a qualified opportunity zone before the date of the enactment of the Opportunity Zone Reform Act shall

21 "(A) IN GENERAL.—A State may des22 ignate a low-income community as a qualified
23 opportunity zone to replace a census tract the
24 status of which as a qualified opportunity zone
25 was terminated by reason of paragraph (1).

1	"(B) Special Rules.—For purposes of
2	this subchapter—
3	"(i) the determination period with re-
4	spect to a designation under subparagraph
5	(A) shall be the 90-day period beginning
6	on the date of the enactment of such Act,
7	as extended under subsection $(b)(2)$, and
8	"(ii) the period for which any such
9	designation is in effect shall be the period
10	beginning with the date such designation
11	takes effect and ending with the last day
12	of the 10th calendar year beginning on or
13	after the designation date as a qualified
14	opportunity zone for the census tract
15	which it is replacing as such a zone by rea-
16	son of the termination under clause (i).".
17	(c) TREATMENT OF EXISTING INVESTMENTS.—Sec-
18	tion $1400Z-2(d)(2)(D)$ of such Code is amended by add-
19	ing at the end the following new clause:
20	"(iv) Special rule for invest-
21	MENTS IN CERTAIN CENSUS TRACTS.—
22	"(I) IN GENERAL.—For purposes
23	of applying this paragraph, the use of
24	property in a qualified census tract
25	shall be treated as use of property in

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1	a qualified opportunity zone if the
2	original use of such property occurred
3	before November 6, 2019, or in the
4	case of property acquired before such
5	date, the property was substantially
6	improved before the close of the 30-
7	month period beginning with the
8	month of the acquisition.
9	"(II) QUALIFIED CENSUS
10	TRACT.—For purposes of this clause,
11	the term 'qualified census tract'
12	means any census tract which is not a
13	low-income community and which was
14	designated as a qualified opportunity
15	zone before the date of the enactment
16	of the Opportunity Zone Reform
17	Act.".
18	SEC. 3. MAINTENANCE OF GEOGRAPHIC BOUNDARIES OF
19	QUALIFIED OPPORTUNITY ZONES.
20	Section 1400Z–1(e) of the Internal Revenue Code of
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21 1986, as redesignated by section 2(a)(2), is amended by
22 adding at the end the following new sentence: "Such des23 ignation shall apply to the geographic area as in effect
24 at the time such tract is designated without regard to

whether adjustments are made to the boundaries of the
 census tract so designated.".

3	SEC.	4.	MODIFICATION	OF	PROHIBI	TION	ON	CERTA	IN
4			TYPES OF T	RAD	ES OR B	USINE	SS A	S QUA	LI-
5			FIED OPPOR	TUN	ITY ZONE	BUSE	NESS	ES.	

6 (a) IN GENERAL.—Section 1400Z-2(d)(3)(A)(iii) of
7 the Internal Revenue Code of 1986 is amended by striking
8 "in section 144(c)(6)(B)" and inserting "subsections
9 (a)(8)(B) or (c)(6)(B) of section 144 or section 147(e)".
10 (b) EFFECTIVE DATE.—The amendment made by
11 this section shall take effect on November 6, 2019.

12 SEC. 5. OTHER MODIFICATIONS RELATED TO QUALIFIED 13 OPPORTUNITY FUNDS.

14 (a) APPLICATION OF QUALIFIED OPPORTUNITY
15 ZONE BUSINESS RULES TO TRADES OR BUSINESSES
16 CONDUCTED BY QUALIFIED OPPORTUNITY ZONE
17 FUNDS.—

18 (1) IN GENERAL.—Section 1400Z–2(d)(1) of
19 the Internal Revenue Code of 1986 is amended to
20 read as follows:

21 "(1) IN GENERAL.—The term 'qualified oppor22 tunity fund' means any investment vehicle—

23 "(A) which is organized as a corporation
24 or a partnership for the purpose of investing in
25 qualified opportunity zone property (other than

1	another qualified opportunity fund) that holds
2	at least 90 percent of its assets in qualified op-
3	portunity zone property, determined by the av-
4	erage of the percentage of qualified opportunity
5	zone property held in the fund as measured—
6	"(i) on the last day of the first 6-
7	month period of the taxable year of the
8	fund, and
9	"(ii) on the last day of the taxable
10	year of the fund, and
11	"(B) any trade or business of which is a
12	qualified opportunity zone business.".
13	(2) Effective date.—The amendments made
14	by this subsection shall take effect as if included in
15	section 13823 of Public Law 115–97.
16	(b) Clarification of Substantially All.—
17	(1) IN GENERAL.—Section 1400Z–2(d) of the
18	Internal Revenue Code of 1986 is amended—
19	(A) by striking "during substantially all"
20	each place it appears in paragraphs
21	(2)(B)(i)(III), (2)(C)(iii), and (2)(D)(i)(III)
22	and inserting "for not less than 90 percent",
23	(B) by striking "substantially all of the
24	use" in paragraph $(2)(D)(i)(III)$ and inserting
25	"not less than 90 percent of the use", and

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1	(C) by striking "in which substantially all"
2	in paragraph (3)(A)(i) and inserting "in which
3	not less than 90 percent".
4	(2) EFFECTIVE DATE.—The amendments made
5	by this subsection shall take effect as if included in
6	section 13823 of Public Law 115–97.
7	(c) Certain Property Excluded From Quali-
8	FIED OPPORTUNITY ZONE BUSINESS PROPERTY.—
9	(1) IN GENERAL.—Section $1400Z-2(d)(2)(D)$
10	of the Internal Revenue Code of 1986 is amended—
11	(A) in clause (i), by inserting "(other than
12	self-storage property, parking property, stadium
13	property, or disqualified residential rental prop-
14	erty)" after "tangible property", and
15	(B) by adding at the end the following new
16	clauses:
17	"(iv) Self-storage property.—The
18	term 'self-storage property' means property
19	designed and used for the purpose of rent-
20	ing or leasing individual storage space to
21	occupants who are to have access to such
22	space for the purpose of storing and re-
23	moving personal property.
24	"(v) Parking property.—The term
25	'parking property' means any property 90

percent or more of the square footage of
 which is used for parking or for the in gress or egress of vehicles.

4 "(vi) STADIUM.—The term 'stadium
5 property' means any facility (or appur6 tenant real property) which, during at
7 least 5 days during any calendar year, is
8 used as a stadium or arena for professional
9 sports exhibitions, games, or training.

DISQUALIFIED "(vii) 10 RESIDENTIAL 11 RENTAL PROPERTY.—The term 'disquali-12 fied residential rental property' means any 13 residential rental property unless 50 per-14 cent or more of the residential units of 15 such property are both rent-restricted 16 (within the meaning of section 42(g)(2)) 17 and occupied by individuals whose income 18 is 50 percent or less of area median in-19 come.".

20 (2) EFFECTIVE DATE.—The amendments made
21 by this subsection shall take effect as if included in
22 section 13823 of Public Law 115–97.

23 (d) TREATMENT OF LEASED PROPERTY.—

24 (1) IN GENERAL.—Section 1400Z–
25 2(d)(2)(D)(i)(I) of the Internal Revenue Code of

1 1986 is amended by inserting "or under a lease 2 (other than a lease from a related person) entered into after December 31, 2017," after "December 31, 3 2017,". 4 (2) EFFECTIVE DATE.—The amendment made 5 6 by this subsection shall take effect as if included in 7 section 13823 of Public Law 115–97. 8 (e) CORRECTION RELATING TO ORIGINAL USE OF 9 QUALIFIED OPPORTUNITY ZONE BUSINESS PROPERTY.— 10 GENERAL.—Section (1)IN 1400Z-11 2(d)(2)(D)(i)(II) of the Internal Revenue Code of 12 1986 is amended by striking "in the qualified oppor-13 tunity zone". 14 (2) EFFECTIVE DATE.—The amendment made 15 by this subsection shall take effect as if included in 16 section 13823 of Public Law 115–97. 17 (f) MODIFICATION OF DETERMINATION OF SUBSTAN-TIAL IMPROVEMENT OF QUALIFIED OPPORTUNITY ZONE 18 BUSINESS PROPERTY.— 19 20 (1)IN GENERAL.—Section 1400Z-21 2(d)(2)(D)(ii) of the Internal Revenue Code of 1986 is amended by inserting "(including land)" after 22

"adjusted basis of such property".

(2) EFFECTIVE DATE.—The amendment made
 by this subsection shall take effect as if included in
 section 13823 of Public Law 115–97.

4 SEC. 6. PUBLIC LIST OF QUALIFIED OPPORTUNITY FUNDS.

5 The Secretary of the Treasury (or the Secretary's 6 delegate) shall maintain and make publicly available on 7 the internet and at the offices of the Internal Revenue 8 Service—

9 (1) a list of investment vehicles that are cer-10 tified as qualified opportunity funds (as defined in 11 section 1400Z–2(d)(1) of the Internal Revenue Code 12 of 1986) pursuant to the rules established under 13 section 1400Z–2(e)(4)(A) of such Code, and

14 (2) the name, address, and the uniform re15 source locator (URL) for the website for such fund.
16 SEC. 7. GAO REPORT.

(a) IN GENERAL.—Not later than each applicable
date, the Comptroller General of the United States shall
submit to Congress a report on the effectiveness of the
provisions of subchapter Z of chapter 1 of the Internal
Revenue Code of 1986 in achieving the policies of such
provisions.

(b) MATTERS INCLUDED.—The reports submitted
under subsection (a) shall include an analysis of—

1	(1) the distribution of investments of qualified
2	opportunity funds among qualified opportunity
3	zones,
4	(2) the distribution of such investments across
5	different industries or investment purposes,
6	(3) the impact of the designation of an area as
7	a qualified opportunity zone on—
8	(A) economic indicators, including employ-
9	ment, new business start-ups, and poverty re-
10	duction,
11	(B) housing costs, and
12	(C) income distribution among residents of
13	such zones,
14	(4) the economic benefits provided by such des-
15	ignations compared to economic costs, and
16	(5) to the extent practicable, the impact of the
17	provisions of such subchapter Z on low-income com-
18	munities that have not been designated as qualified
19	opportunity zones.
20	(c) DEFINITIONS.—
21	(1) APPLICABLE DATE.—The term "applicable
22	date" means—
23	(A) the date that is 5 years after the date
24	of the enactment of this Act, and

(B) the date that is 10 years after the date
 of the enactment of this Act.
 (2) OTHER TERMS.—Any term used in this sec tion which is also used in subchapter Z of chapter
 1 of the Internal Revenue Code of 1986 shall have
 the meaning given such term under such subchapter.

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