# As Reported by the Senate Health, Human Services and Medicaid Committee

## **132nd General Assembly**

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Sub. H. B. No. 286

#### **Representative LaTourette**

Cosponsors: Representatives Arndt, Schaffer, Schuring, Anielski, Antonio, Ashford, Barnes, Blessing, Boggs, Boyd, Brenner, Brown, Carfagna, Celebrezze, Cera, Clyde, Craig, Cupp, Dean, DeVitis, Edwards, Faber, Fedor, Galonski, Gavarone, Ginter, Green, Greenspan, Hagan, Hambley, Hill, Holmes, Howse, Huffman, Hughes, Ingram, Kick, Landis, Lang, Leland, Lepore-Hagan, Lipps, Manning, McColley, Miller, O'Brien, Patterson, Patton, Pelanda, Perales, Ramos, Reece, Reineke, Rezabek, Riedel, Rogers, Ryan, Scherer, Seitz, Sheehy, Smith, K., Smith, R., Sprague, Stein, Sweeney, Sykes, Thompson, West, Young, Speaker Rosenberger

### **Senator Beagle**

#### A BILL

То	amend sections 3702.51, 3702.594, 3712.01, and	1
	4731.054 and to enact sections 3701.36,	2
	3701.361, 3701.362, 3712.10, and 3712.11 of the	3
	Revised Code to create the Palliative Care and	4
	Quality of Life Interdisciplinary Council and a	5
	related education program, to require	6
	identification of patients and residents who	7
	could benefit from palliative care, to authorize	8
	hospice care programs to provide palliative care	9
	in their inpatient facilities or units to non-	10
	hospice patients, to specify that Medicaid	11
	coverage for palliative care is not being	12
	expanded, to modify the pain management clinic	13
	licensing law relative to certain palliative	14
	care patients, and to authorize the Director of	15

Health to approve the transfer of certain	16
nursing home beds to a facility in a contiguous	17
county.	18
BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:	
Section 1. That sections 3702.51, 3702.594, 3712.01, and	19
4731.054 be amended and sections 3701.36, 3701.361, 3701.362,	20
3712.10, and 3712.11 of the Revised Code be enacted to read as	21
follows:	22
Sec. 3701.36. (A) As used in this section and in sections	23
3701.361 and 3701.362 of the Revised Code, "palliative care" has	24
the same meaning as in section 3712.01 of the Revised Code.	25
(B) There is hereby created the palliative care and	26
quality of life interdisciplinary council. Subject to division_	27
(C) of this section, members of the council shall be appointed	28
by the director of health and include individuals with expertise	29
in palliative care who represent the following professions or	30
constituencies:	31
(1) Physicians authorized under Chapter 4731. of the	32
Revised Code to practice medicine and surgery or osteopathic	33
medicine and surgery, including those who are board-certified in	34
pediatrics and those who are board-certified in psychiatry, as	35
those designations are issued by a medical specialty certifying	36
board recognized by the American board of medical specialties or	37
American osteopathic association;	38
(2) Physician assistants licensed under Chapter 4730. of	39
the Revised Code;	40

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(3) Advanced practice registered nurses licensed under	41
Chapter 4723. of the Revised Code who are designated as clinical	42
nurse specialists or certified nurse practitioners;	43
(4) Registered nurses and licensed practical nurses	4.4
licensed under Chapter 4723. of the Revised Code;	45
(5) Pharmacists licensed under Chapter 4729. of the	46
Revised Code;	47
(6) Psychologists licensed under Chapter 4732. of the	48
Revised Code;	4.9
(7) Licensed professional clinical counselors or licensed	50
professional counselors licensed under Chapter 4757. of the	51
Revised Code;	52
(8) Independent social workers or social workers licensed	53
under Chapter 4757. of the Revised Code;	54
(9) Marriage and family therapists licensed under Chapter	55
4757. of the Revised Code;	56
(10) Child life specialists;	57
(11) Clergy or spiritual advisers;	58
(12) Exercise physiologists;	5.9
(13) Health insurers;	60
(14) Patients;	61
(15) Family caregivers.	62
The council's membership also may include employees of	63
agencies of this state that administer programs pertaining to	64
palliative care or are otherwise concerned with the delivery of	65
palliative care in this state.	66

(C) The council's membership shall include individuals who	67
have worked with various age groups, including children and the	68
elderly. The council's membership also shall include individuals	69
who have experience or expertise in various palliative care	70
delivery models, including acute care, long-term care, hospice	71
care, home health agency services, home-based care, and	72
spiritual care. At least two members shall be physicians who are	73
board-certified in hospice and palliative care by a medical	74
specialty certifying board recognized by the American board of	75
medical specialties or American osteopathic association. At	76
least one member shall be employed as an administrator of a	77
hospital or system of hospitals in this state or be a	78
professional specified in divisions (B)(1) to (10) or division	79
(B) (12) of this section who treats patients as an employee or	80
contractor of such a hospital or system of hospitals.	81
Not more than twenty individuals shall serve as members of	82
the council at any one time. Not more than two members shall be	83
employed by the same health care facility or provider or	84
practice at or for the same health care facility or provider.	85
In making appointments to the council, the director shall	86
seek to include as members individuals who represent underserved	87
areas of the state and to have all geographic areas of the state	88
represented.	89
(D) The director shall make initial appointments to the	90
council not later than ninety days after the effective date of	91
this section. Terms of office shall be three years. Each member	92
shall hold office from the date of appointment until the end of	93
the term for which the member was appointed. In the event of	94
death, removal, resignation, or incapacity of a council member,	95
the director shall appoint a successor who shall hold office for	96

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the remainder of the term for which the successor's predecessor	97
was appointed. A member shall continue in office subsequent to	98
the expiration date of the member's term until the member's	99
successor takes office or until a period of sixty days has	100
elapsed, whichever occurs first.	101
The council shall meet at the call of the director, but	102
not less than twice annually. The council shall select annually	103
from among its members a chairperson and vice-chairperson, whose	104
duties shall be established by the council.	105
Each member shall serve without compensation, except to	106
the extent that serving on the council is considered part of the	107
<pre>member's regular employment duties.</pre>	108
(E) The council shall do all of the following:	109
(1) Consult with and advise the director on matters	110
related to the establishment, maintenance, operation, and	111
evaluation of palliative care initiatives in this state;	112
(2) Consult with the department of health for purposes of	113
its implementation of section 3701.361 of the Revised Code;	114
(3) Identify national organizations that have established	115
standards of practice and best practice models for palliative	116
<pre>care;</pre>	117
(4) Identify initiatives established at the national and	118
state levels aimed at integrating palliative care into the	119
health care system and enhancing the use and development of	120
palliative care;	121
(5) Establish guidelines for health care facilities and	122
providers to use under section 3701.362 of the Revised Code in	123
identifying patients and residents who could benefit from	124

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	105
palliative care;	125
(6) On or before December 31 of each year, prepare and	126
submit to the governor, general assembly, director of health,	127
director of aging, superintendent of insurance, medicaid	128
director, and executive director of the office of health	129
transformation a report of recommendations for improving the	130
provision of palliative care in this state.	131
The council shall submit the report to the general	132
assembly in accordance with section 101.68 of the Revised Code.	133
(F) The department of health shall provide to the council	134
the administrative support necessary to execute its duties. At	135
the request of the council, the department shall examine	136
potential sources of funding to assist with any duties described	137
in this section or sections 3701.361 and 3701.362 of the Revised	138
Code.	139
(G) The council is not subject to sections 101.82 to	140
101.87 of the Revised Code.	141
Sec. 3701.361. The palliative care consumer and	142
professional information and education program is hereby	143
established in the department of health. The purpose of the	144
program is to maximize the effectiveness of palliative care	145
initiatives in this state by ensuring that comprehensive and	146
accurate information and education on palliative care is	147
available to health care facilities, other health care	148
providers, and the public.	149
The department shall publish on its internet web site	150
information on palliative care, including information on	151
continuing education opportunities for health care	152
professionals; information about palliative care delivery in a	153

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patient's home and in primary, secondary, and tertiary	154
environments; best practices for palliative care delivery; and	155
consumer educational materials and referral information on	156
palliative care, including hospice. The department may develop	157
and implement other initiatives regarding palliative care and	158
education as the department considers appropriate.	159
In implementing this section, the department shall consult	160
with the palliative care and quality of life interdisciplinary	161
council created under section 3701.36 of the Revised Code.	162
Sec. 3701.362. (A) Each of the health care facilities and	163
providers identified in division (B) of this section shall do	164
both of the following:	165
(1) Establish a system for identifying patients or	166
residents who could benefit from palliative care;	167
(2) Provide information on palliative care to patients and	168
residents who could benefit from palliative care.	169
(B) Division (A) of this section applies to all of the	170
<pre>following:</pre>	171
(1) A hospital registered under section 3701.07 of the	172
Revised Code;	173
(2) An ambulatory surgical facility, as defined in section	174
3702.30 of the Revised Code;	175
(3) A nursing home, residential care facility, county	176
home, or district home, as defined in section 3721.01 of the	177
Revised Code;	178
(4) A veterans' home operated under Chapter 5907. of the	179
Revised Code;	180

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(G) "Third-party payer" means a health insuring	209
corporation licensed under Chapter 1751. of the Revised Code, a	210
health maintenance organization as defined in division (I) of	211
this section, an insurance company that issues sickness and	212
accident insurance in conformity with Chapter 3923. of the	213
Revised Code, a state-financed health insurance program under	214
Chapter 3701. or 4123. of the Revised Code, the medicaid	215
program, or any self-insurance plan.	216
(H) "Government unit" means the state and any county,	217
municipal corporation, township, or other political subdivision	218
of the state, or any department, division, board, or other	219
agency of the state or a political subdivision.	220
(I) "Health maintenance organization" means a public or	221
private organization organized under the law of any state that	222
is qualified under section 1310(d) of Title XIII of the "Public	223
Health Service Act," 87 Stat. 931 (1973), 42 U.S.C. 300e-9.	224
(J) "Existing long-term care facility" means either of the	225
following:	226
(1) A long-term care facility that is licensed or	227
otherwise authorized to operate in this state in accordance with	228
applicable law, including a county home or a county nursing home	229
that is certified under Title XVIII or Title XIX of the "Social	230
Security Act," 49 Stat. 620 (1935), 42 U.S.C. 301, as amended,	231
is staffed and equipped to provide long-term care services, and	232
is actively providing long-term care services;	233
(2) A long-term care facility that is licensed or	234
otherwise authorized to operate in this state in accordance with	235
applicable law, including a county home or a county nursing home	236

that is certified under Title XVIII or Title XIX of the "Social

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Chapter 4723. of the Revised Code to practice professional	465
nursing.	466
(I) "Social worker" means a person licensed under Chapter	467
4757. of the Revised Code to practice as a social worker or	468
independent social worker.	469
(J) "Pediatric respite care program" means a program	470
operated by a person or public agency that provides inpatient	471
respite care and related services, including all of the	472
following services, only to pediatric respite care patients and,	473
as indicated below, pediatric respite care patients' families,	474
in order to meet the physical, psychological, social, spiritual,	475
and other special needs that are experienced during or leading	476
up to the final stages of illness, dying, and bereavement:	477
(1) Short-term inpatient care, including both palliative	478
and respite care and procedures;	479
(2) Nursing care by or under the supervision of a	480
registered nurse;	481
(3) Physician's services;	482
(4) Medical social services by a social worker under the	483
direction of a physician;	484
(5) Medical supplies, including drugs and biologicals, and	485
the use of medical appliances;	486
(6) Counseling for pediatric respite care patients and	487
pediatric respite care patients' families;	488
(7) Bereavement services for respite care patients'	489
families.	490
"Pediatric respite care program" does not include a	491

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(4) (5) "Owner" means each person included on the list	549
maintained under division (B)(6) of section 4729.552 of the	550
Revised Code.	551
$\frac{(5)}{(6)}$ (a) "Pain management clinic" means a facility to	552
which both of the following apply:	553
(i) The majority of patients of the prescribers at the	554
facility are provided treatment for chronic pain through the use	555
of controlled substances, tramadol, or other drugs specified in	556
rules adopted under this section;	557
(ii) The facility meets any other identifying criteria	558
established in rules adopted under this section.	559
(b) "Pain management clinic" does not include any of the	560
following:	561
(i) A hospital;	562
(ii) A facility operated by a hospital for the treatment	563
of chronic pain;	564
(iii) A physician practice owned or controlled, in whole	565
or in part, by a hospital or by an entity that owns or controls,	566
in whole or in part, one or more hospitals;	567
(iv) A school, college, university, or other educational	568
institution or program to the extent that it provides	569
instruction to individuals preparing to practice as physicians,	570
podiatrists, dentists, nurses, physician assistants,	571
optometrists, or veterinarians or any affiliated facility to the	572
extent that it participates in the provision of that	573
instruction;	574
(v) A hospice <u>care</u> program— <u>licensed under Chapter 3712. of</u>	575
the Revised Code with respect to its hospice patients;	576

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(B) Each owner shall supervise, control, and direct the	605
activities of each individual, including an employee, volunteer,	606
or individual under contract, who provides treatment of chronic	607
pain at the pain management clinic or is associated with the	608
provision of that treatment. The supervision, control, and	609
direction shall be provided in accordance with rules adopted	610
under this section.	611
(C) The state medical board shall adopt rules in	612
accordance with Chapter 119. of the Revised Code that establish	613
all of the following:	614
(1) Standards and procedures for the operation of a pain	615
management clinic;	616
(2) Standards and procedures to be followed by a physician	617
who provides care at a pain management clinic;	618
(3) For purposes of division (A)(5)(a)(i) of this section,	619
the other drugs used to treat chronic pain that identify a	620
facility as a pain management clinic;	621
(4) For purposes of division (A)(5)(a)(ii) of this	622
section, the other criteria that identify a facility as a pain	623
management clinic;	624
(5) For purposes of division (B) of this section,	625
standards and procedures to be followed by an owner in providing	626
supervision, direction, and control of individuals at a pain	627
management clinic.	628
(D) The board may impose a fine of not more than twenty	629
thousand dollars on a physician who fails to comply with rules	630
adopted under this section. The fine may be in addition to or in	631
lieu of any other action that may be taken under section 4731.22	632
of the Revised Code. The board shall deposit any amounts	633

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received under this division in accordance with section 4731.24	634
of the Revised Code.	635
(E)(1) The board may inspect either of the following as	636
the board determines necessary to ensure compliance with this	637
chapter and any rules adopted under it regarding pain management	638
clinics:	639
(a) A pain management clinic;	640
(b) A facility or physician practice that the board	641
suspects is operating as a pain management clinic in violation	642
of this chapter.	643
(2) The board's inspection shall be conducted in	644
accordance with division (F) of section 4731.22 of the Revised	645
Code.	646
(3) Before conducting an on-site inspection, the board	647
shall provide notice to the owner or other person in charge of	648
the facility or physician practice, except that the board is not	649
required to provide the notice if, in the judgment of the board,	650
the notice would jeopardize an investigation being conducted by	651
the board.	652
Section 2. That existing sections 3702.51, 3702.594,	653
3712.01, and 4731.054 of the Revised Code are hereby repealed.	654
Section 3. As used in this section, "palliative care" has	655
the same meaning as in section 3712.01 of the Revised Code, as	656
amended by this act.	657
Nothing in this act shall be construed as requiring the	658
Medicaid program to cover palliative care or any other health	659
care service that constitutes palliative care, regardless of how	660
the service is designated by a Medicaid provider or the Medicaid	661

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program, in an amount, duration, or scope that exceeds the	662
coverage that is included in the Medicaid program as it exists	663
on the effective date of this act.	664